

Message Text

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ACTION OES-06

INFO OCT-01 ISO-00 AF-08 ARA-06 EA-07 EUR-12 NEA-10 IO-13
CIAE-00 DODE-00 INR-07 NSAE-00 PA-01 USIA-06 PRS-01
SP-02 SS-15 NSC-05 L-03 CEQ-01 ACDA-07 COME-00 FEA-01
INT-05 NSF-01 CG-00 DOTE-00 AGRE-00 DLOS-06 SAL-01
EB-08 OIC-02 /135 W

-----162037Z 068294 /42

R 162015Z FEB 77

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 0727

INFO AMEMBASSY BUENOS AIRES

AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY OSLO

AMEMBASSY BRUSSELS

AMEMBASSY TOKYO

AMEMBASSY PRETORIA

AMCONSUL CAPE TOWN

AMEMBASSY CANBERRA

AMEMBASSY WELLINGTON

AMEMBASSY SANTIAGO

AMEMBASSY WARSAW

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E.O.11652: N/A

TAGS: XV, TGEN, UK

SUBJECT: ANTARCTIC TREATY: FIFTH MONTHLY PREPARATORY:

UK PAPER ON ANTARCTIC MARINE LIVING RESOURCES;

UK HOPES FOR U.S. INITIATIVE; AND UK/USSR BI-

LATERAL

REF: (A) LONDON 2425; (B) STATE 32063; (C) LONDON 2689;

(D) STATE 14573

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1. WE DISCUSSED DEPARTMENT'S INITIAL REACTION TO SUBJECT PAPER WITH HEAP ON FEBRUARY 14. WE SAID U.S. WELCOMES UK INITIATIVE AND SAID WE BELIEVE HIS PAPER IS A CONSTRUCTIVE STEP TOWARD FOCUSING DISCUSSION AT EXTENDED PREPARATORY ON THE MARINE LIVING RESOURCE QUESTION. WE WENT ON TO MAKE OTHER POINTS CONTAINED PARA 4, REFTEL B. WE CON-

CLUDED OUR REMARKS BY STRESSING THAT U.S. DESIRES TO WORK WITH UK ON THIS MATTER, AND WE MADE IT CLEAR THAT U.S. DOES NOT WISH TO "TURN OFF" UK INITIATIVE.

2. IN RESPONSE TO OUR COMMENTS, HEAP SAID THAT HE HAD ANTICIPATED U.S. CONCERN OVER ESTABLISHMENT OF CONSERVATION REGULATIONS. WHILE HE HAD TRIED TO DRAW UP HIS PAPER WITH THIS IN MIND, HE WAS ALSO CONCERNED THAT HE NOT FRIGHTEN AWAY TREATY MEMBERS WHO WERE NOT PREPARED TO GO AS FAR AS U.S. IN THIS FIELD. NONETHELESS, HE DOES NOT TOTALLY AGREE WITH OUR READING OF HIS PAPER; PARTICULARLY HE DOES NOT FEEL LACK OF TIMETABLE PREJUDICES TIMING OF SECOND STEP, I.E., WORK ON CONSERVATION MEASURES. HE ARGUED THAT BOTH DEVELOPMENT OF SCIENTIFIC BASE AND ESTABLISHMENT OF CONSERVATION REGULATIONS WERE DEALT WITH IN TANDEM AT LEAST UNTIL END OF FINAL PARAGRAPH OF HIS DRAFT. HE THANKED US FOR "CONSTRUCTIVE" U.S. COMMENTS AND SAID THAT HE WOULD PREFER TO TRY AND INCORPORATE THEM INTO PAPER RATHER THAN SPEND TIME AT FIFTH MONTHLY DISCUSSING QUESTION IN ORDER TO GAUGE GROUP'S REACTION.

3. HEAP WROTE CHANGES INTO PARAGRAPHS 3 AND 5 OF PAPER SENT TO DEPARTMENT IN REFTEL A. NEW PARAGRAPHS WHICH SEEM RESPONSIVE TO DEPARTMENT CONCERNS READ AS FOLLOWS:

(3). "THE DEVELOPMENT OF EFFECTIVE MEASURES FOR THE CONSERVATION OF RESOURCES IS NOT YET UNDER ACTIVE CONSIDERATION AND THE UNITED KINGDOM DELEGATION CONSIDERS THIS ASPECT SHOULD BE STUDIED AND DISCUSSED BY THE CONSULTATIVE PARTIES."

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(5). "RECOMMENDATION VIII-10 RECOGNIZED THE NEED TO PROMOTE AND ACHIEVE, WITHIN THE FRAMEWORK OF THE AN-ARCTIC TREATY, THE OBJECTIVES OF PROTECTION, SCIENTIFIC STUDY AND RATIONAL USE OF THESE MARINE LIVING RESOURCES. IN THE VIEW OF THE UNITED KINGDOM DELEGATION, THIS NEED MIGHT BEST BE SERVED BY FOCUSING ATTENTION, BOTH AT THIS

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PREPARATORY MEETING AND AT THE IXTH CONSULTATIVE MEETING,
ON THE FOLLOWING CLOSELY RELATED QUESTIONS OF SCIENTIFIC
STUDY AND RATIONAL USE:

(I) THE DEVELOPMENT OF MEASURES WHICH WILL
ASSIST THE FORTHCOMING SCIENTIFIC INVESTIGA-
TIONS THROUGH THE COMPILATION, CORRELATION AND
DISSEMINATION OF BASIC DATA ON MARINE LIVING

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RESOURCES; AND
(II) THE DEVELOPMENT OF MEASURES FOR THE CONSER-
VATION AND RATIONAL USE OF THESE MARINE LIVING
RESOURCES."

4. US/USSR BILATERAL: HEAP HOPES TO GO TO MOSCOW FOR
TALKS AT END OF MARCH OR EARLY APRIL. HE WILL NOT HAVE
TIME TO GO BEFORE MARCH EXTENDED PREPARATORY. HE IS IN
PROCESS OF SEEKING UK EMBASSY MOSCOW CLEARANCE AND WILL
LET US KNOW WHEN TRIP HAS BEEN APPROVED.

5. POSSIBLE U.S. INITIATIVE?: FOLLOWING FIFTH MONTHLY HEAP CALLED US TO SAY THAT HE HOPED REVISED PAPER WHICH HE CIRCULATED ON ANTARCTIC MARINE LIVING RESOURCES ADEQUATELY MET U.S. CONCERNS. HE SAID THAT STAGE IS NOW SET FOR SOMEONE TO TAKE THE INITIATIVE ON THIS SUBJECT. HE ADDED IT WOULD BE PARTICULARLY USEFUL TO KNOW IF U.S. WOULD DO THIS BY, FOR EXAMPLE, TABLING A TEXT OF A DRAFT CONVENTION OR PERHAPS A DRAFT DECLARATION OF INTENT. HE IS NOT CONCERNED WITH SPECIFIC FORM OF DOCUMENT BUT HOPES TO HAVE A PAPER WHICH WOULD POINT THE WAY FOR PROGRESS BEYOND HIS OWN SUGGESTIONS. ASSUMING THIS IDEA IS CONSISTENT WITH OUR OWN, QUESTION THEN BECOMES ONE OF HOW TO ACCOMPLISH IT. HEAP STATED QUITE EMPHATICALLY THAT UK WOULD VERY MUCH APPRECIATE U.S. TAKING LEAD IN THIS AREA. HE WOULD, HOWEVER, LIKE TO KNOW AS SOON AS POSSIBLE IF SUCH AN INITIATIVE WILL NOT BE FORTHCOMING SO THAT HE CAN TRY AND DO SOMETHING ON HIS OWN. PLEASE ADVISE ASAP.

ARMSTRONG

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